

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 0467

E.O. 11652: GDS, 12/31/80

TAGS: PFOR, MCAP, EFIN, NATO

SUBJECT: BURDENSARING - ECONOMIC DIRECTOR'S PROGRESS REPORT ON
COLLECTING ALLIED MILITARY PROCUREMENT DATA

REF: USNATO 311

BELOW IS TEXT OF SUBJECT REPORT WHICH WAS ATTACHMENT TO
PO/74/10 DISCUSSED AT JANUARY 30 COUNCIL MEETING. IT INCLUDES
THE LIST OF GOODS AND SERVICES RELATING TO DEFENSE WHICH ALLIES
AND THE ECONOMIC DIRECTORATE ARE ATTEMPTING IDENTIFY AND QUANTIFY
AS POSSIBLE OFFSETS UNDER JACKSON-NUNN. THERE ALSO FOLLOWS
THE TEXT OF A NOTE ON THE ACCOUNT METHOD BEING APPLIED BY BEL-
GIAN AUTHORITIES TO QUANTIFY MILITARY PROCURMENT.

PROGRESS REPORT TO THE COUNCIL BY THE DIRECTOR OF ECONOMICS
ON BURDEN SHARING PURSUANT TO THE MANDATE GIVEN BY THE COUNCIL
ON 9TH JANUARY (PO/74/3, PARAGRAPH 2(D) AND 3(C))

THE MANDATE GIVEN BY THE COUNCIL TO THE ECONOMIC
DIRECTORATE CONCERNED TWO MAIN POINTS. WORK HAS BEEN CARRIED
OUT ON BOTH POINTS AND SIGNIFICANT PROGRESS CAN BE REPORTED
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TO THE COUNCIL AS FOLLOWS:

(A) COLLECTION OF DATA ON MEMBER COUNTRIES' MILITARY
PROCUREMENT PROGRAMMES IN THE UNITED STATES (1)

2. FIRSTLY, INFORMAL MEETINGS HAVE TAKEN PLACE UNDER THE CHAIRMANSHIP OF THE DIRECTOR OF ECONOMIC AFFAIRS WITH REPRESENTATIVES OF INTERESTED MEMBER COUNTRIES WITH THE VIEW TO ESTABLISHING A LISTING OF ITEMS COVERING GOVERNMENT TO GOVERNMENT, GOVERNMENT TO FIRM AND FIRM TO FIRM TRANSACTIONS, WHICH MIGHT BE ELIGIBLE FOR COMPENSATION UNDER THE PROVISION OF THE JACKSON-NUNN AMENDMENT. IN ADDITION THE PARTICIPANTS CONSIDERED THE ITEMS WHICH MIGHT BE INCLUDED IN A LIST THAT WOULD EXTEND TO DEFENCE RELATED EXPENDITURE. SUCH LISTING WHICH IS ATTACHED, HAS NOW BEEN COMPLETED AND ON THIS BASIS THE DELEGATIONS HAVE INFORMALLY AGREED TO WORK.

3. THE BELGIAN AUTHORITIES ACCEPTED TO ACT AS PILOT IN THIS EXERCISE IN COMPLETING THE LIST ON THE BASIS OF THE INFORMATION AVAILABLE AND HAVE MANAGED TO GIVE AT SHORT NOTICE A PROVISIONAL BREAKDOWN OF THEIR EXPENDITURES SUBJECT TO FURTHER REFINEMENT. THE OTHER INTERESTED COUNTRIES WILL NOW CONSIDER WHETHER THIS PILOT EXERCISE WILL PROVIDE A SATISFACTORY BASIS FOR THE MANNER IN WHICH THE REQUIRED INFORMATION CAN BE OBTAINED.

4. HOWEVER, IT IS CLEAR THAT FURTHER PROGRESS CANNOT BE ACHIEVED UNTIL AFTER THE VISIT OF THE UNITED STATES EXPERTS, WHO HAVE BEEN WORKING ON THE INTERPRETATION OF THE JACKSON-NUNN AMENDMENT. THIS MEETING WHICH HAD BEEN SCHEDULED FOR THE END OF JANUARY HAS NOW BEEN POSTPONED UNTIL EARLY FEBRUARY. THESE DISCUSSIONS WILL BE THE KEY STEP IN OBTAINING THE FINAL DATA REQUIRED BY THE COUNCIL, NOTABLY THE STATISTICS WHICH CAN BE CONSIDERED BY THE UNITED STATES AUTHORITIES AS CONFORMING WITH THE CRITERIA SET DOWN IN THE JACKSON-NUNN AMENDMENT.

(B) BALANCE OF PAYMENTS OF NATO COUNTRIES (2)

5. A DRAFT NOTE HAS BEEN PREPARED BY THE INTERNATIONAL STAFF (ECONOMIC DIRECTORATE) AND HAS BEEN CIRCULATED INFORMALLY TO DELEGATIONS FOR THEIR CONSIDERATIONS.

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(1) PO/74/3, PARAGRAPH 2(D)
(2) PO/74/3 PARAGRAPH 3(C)

NOTE: DATA IN U.S. DOLLARS FOR THE FOLLOWING ON PAYMENTS AND ANNEX TO

PURCHASE ORDERS FOR PROCUREMENT MADE IN THE U.S. GOVERNMENT- PO/74/10

TO-GOVERNMENT, GOVERNMENT-TO-FIRM, AND FIRM-TO-FIRM.
LIST OF GOODS (ARMAMENTS, MATERIALS AND EQUIPMENT) AND
SERVICES RELATING TO THE DEFENCE EFFORT

A: EXPENDITURES MADE BY.....TO THE UNITED STATES

PERIODS: 1ST JULY, 1973 TO 31ST DECEMBER, 1973,
1ST JUNE, 1974 TO 31ST JUNE, 1974 AND
1ST JULY, 1974 TO 31ST DECEMBER, 1974

NATO

CAT. NOMENCLATURE ASTRICK

NO.

(A) ARMAMENTS

2X - 20 MISSILE SYSTEMS

2X - 21 AIRCRAFT

2X - 22 ARTILLERY

2X - 23 COMBAT VEHICLES

2X - 242 MISSILES

2X - 26 WEAPONS AND SMALL ARMS

2X - 29 SHIPS (EXCLUDING AUXILIARY VESSELS)

(B) MATERIAL EQUIPMENT

RELATING TO DEFENCE

2X - 25 ELECTRONIC AND COMMUNICATIONS EQUIPMENT (ASTRICK)

2X - 27 ENGINEERING AND MILITARY RAILROAD EQUIPMENT (ASTRICK)

2X - 28 TRANSPORT AND OTHER NONCOMBAT VEHICLES (ASTRICK)

2X - 241 AMMUNITION AND EXPLOSIVES

2X - 29 AUXILIARY VESSELS (ASTRICK)

(ASTRICK) SEE ANNEX TO THIS TABLE FOR FURTHER DETAILS

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NOMENCLATURE

(B) MATERIAL EQUIPMENT RELATING TO DEFENCE (CONTD)

41 NON CONCURRENT SPARE PARTS FOR MAJOR EQUIPMENT OF WHICH:

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C O N F I D E N T I A L SECTION 2 OF 3 USNATO 0467

- 410 NON CONCURRENT SPARE PARTS FOR MISSILE SYSTEMS
- 411 NON CONCURRENT SPARE PARTS FOR AIRCRAFT
- 412 NON CONCURRENT SPARE PARTS FOR ARTILLERY
- 413 NON CONCURRENT SPARE PARTS FOR COMBAT VEHICLES
- 414 NON CONCURRENT SPARE PARTS FOR MISSILES
- 415 NON CONCURRENT SPARE PARTS FOR ELECTRONIC AND COMMUNICATION
EQUIPMENT
- 416 NON CONCURRENT SPARE PARTS FOR WEAPONS AND SMALL ARMS
- 417 NON CONCURRENT SPARE PARTS FOR ENGINEERING
AND RAILROAD EQUIPMENT
- 418 NON CONCURRENT SPARE PARTS FOR TRANSPORT AND OTHER
NON-COMBAT VEHICLES
- 419 NON CONCURRENT SPARE PARTS FOR SHIPS AND
AUXILIARY VESSELS
- 44 PETROLEUM PRODUCTS (PETROL, OILS AND LUBRICANTS)
- 45 OTHER EQUIPMENT AND SUPPLIES OF WHICH:
 - INDIVIDUAL OR UNIT EQUIPMENT EXCLUDING CLOTHING
 - GENERAL PRUPOSE REPAIR AND MAINTENANCE MACHINERY
 - MEDICAL EQUIPMENT
 - PHOTOGRAPHIC EQUIPMENT
 - OFFICE FURNITURE
 - MISCELLANEOUR

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5 GENERAL ATOMIC ENERGY PROGRAMMES RELATED TO MILITARY
PURPOSES

(C) OTHER MATERIAL AND EQUIPMENT RELATING TO DEFENCE
-PATENTS AND LICENCES (ANNUAL PAYMENTS)
-MAJOR EQUIPMENT COMPONENTS USED IN NATIONAL PRODUCTION
(E.G. AIRCRAFT, OR ENGINES, ELECTRONIC EQUIPEMTN, ETC.)
AND RELATED TOOLS

(D) SERVICES RELATING TO THE DEFENCE EFFORT
-TRAINING COSTS OF MILITARY PERSONNEL IN THE UNITED STATES
-EXPENDITURES RELATING TO THE USE OF INSTALLATIONS IN THE
UNITED STATES
-TECHINCAL SUPPORT EXPENDITURESE (ASTRICK)
-TRANSPORT COSTS
-EXPENDITURES ON DOCUMENTATION RELATING TO THE USE OF
WEAPON SYSTEMS
-TECHNICAL ASSISTANCE (ASTRICK)
-RESEARCH AND DEVELOPMENT PROGRAMMES
-COSTS INCURRED BY NATIONAL PROCUREMENT SERVICES LOCATED
IN THE UNITED STATES

-OTHER SERVICE EXPENDITURE NO INCLUDED ABOVE

(E)EXPENDITURES IN THE UNITED STATES THROUGH NATO INTEGRATED
AGENCIES (FOR PRODUCTION OR LOGISTIC SUPPORT) (ASTRICKXXX)

UNDER:

-HAWK
-NAMSA
-MRCA
-ETC.

(ASTRICK) SEE ANNEX OF THIS TABLE FOR FURTHER DETAILS

(ASTRICKXXX) TO THE EXTENT THAT SUCH EXPENDITURES ARE NOT INCLUDED
UNDER OTHER CATEGORIES IN THIS LISTING

ANNEX TO TABLE

(ASTRICK) DETAILED DEFINITIONS OF THE ITEMS LISTED IN THE TABLE
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ARE GIVEN IN ANNEX A (DEFINITIONS AND CLASSIFICATION OF DEFENCE
EXPENDITURES) TO THE DEFENCE PLANNING QUESTIONNAIRE.

DETAILS ARE LISTED BELOW FOR THE FOLLOWING CATEGORIES :-

(B) 2X - 29 AUXILIARY VESSELS

INCLUDES ALL AUXILIARY VESSELS, PATROL VESSELS, TRANSPORTS,
LIGHTERS, MOTOR BOATS, FLOATING DOCKS, DREDGERS, BARGES, ETC..
INCLUDES ALL PERMANENTLY-INSTALLED ORDNANCE,, ELECTRONIC AND OTHER
EQUIPMENT, BUT NOT AIRCRAFT, GUIDED MISSILES, OR AMMUNITION
USED IN CONJUNCTION WITH COMBAT VESSELS. INCLUDES EXPENDITURES
FOR CONVERSION OF EXISTING VESSELS AS WELL AS CONSTRUCTION F
NEW VESSELS. EXPENDITURES IN CONNECTION WITH THE DESIGN OF
NEW OR CONVERTED SHIPS ARE TO BE INCLUDED. XPENDITURES FOR
MILITARY EQUIPMENT INSTALLED ON MERCHANT VESSLES ARE NO IN-
CLUDED IN THIS CATEGORY; THEY SHOULD BE SHOWN UNDER THE CATE-
GORY CORRESPONDING TO THE TYPE OF EQUIPMENT INVOLVED. COMBAT
SHIPS ARE NOT INCLUDED IN THIS CATEGORY, THIS ITEM IS TO BE
CLASSIFEID IN CATEGORY 2X -29 OF "(A) ARMAMENTS" LISTED IN
THE ATTACKED TABLE.

(D) TECHNICAL SUPPORT EXPENDITURES.

THIS CATEGORY COVERS EXPENDITURES MATE IN THE UNITED STATES
IN ORDER TO MAINTAIN THE LOGISTIC BACK-UP FOR WEAPON SYSTEMS
PURCHASES IN THE UNITED STATES.

(D) TECHNICAL ASSISTANCE.

THIS CATEGORY COVERS EXPENDITURE INCURRED FOR THE
DEVELOPMENT AND PRODUCTION OF MILITARY EQUIPMENT OF AMERICAN
ORIGIN.

INFRASTRUCTURE AND COMMUNICATIONS (1)
(NATO COMMON PROGRAMMES)

(A) INFRASTRUCTURE

TOTAL COST OF XXIVTH AND XXVTH INFRASTRUCTURE SLICES

(I) TOTAL COST OF PROGRAMME

(II) UNITED STATES CONTRIBUTION

(III) PURCHASES EXECUTED OR PLANNED IN THE UNITED STATES FOR
EACH OF THE ABOVE SLICES.

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(B) COMMUNICATIONS (NICSMA)

(I) TOTAL COST OF PROGRAMME

(II) UNITED STATES CONTRIBUTION

(III) PURCHASES EXECTURED OR PLANNED IN THE UNITED STATES FOR
THE PROGRAMME

(Q) THE INTERNATIONAL STAFF WILL TRY TO COLLECT DATA CONCERNING
THE EXPENDITURES MADE BY EUROPEAN MEMBER COUNTRIES IN THE
FRAMEWORK OF THESE TWO COMMON PROGRAMMES. END TEXT.

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C O N F I D E N T I A L SECTION 3 OF 3 USNATO 0467

BEGIN BELGIAN REPLY (A PILOT STUDY) AND THE TIME LIMIT THAT IMPOSES
THE NEED FOR A REPLY BEFORE 31ST JANUARY, 1974, IT HAS BEEN
ACCEPTED THAT USE BE MADE OF BUDGETARY COMMITMENTS (1) AND OF
ORDERS FOR PAYMENT(2) IN PLACE OF PAYMENTS MADE. THE PAYMENTS
FOLLOW THESE TWO ACCOUNTING PROCEDURES AFTER A RELATIVELY
SHORT DELAY (WITHIN SIX WEEKS FOR THE ORDERS FOR PAYMENT).

2. FOR 1973, THE FIGURES (TO THE EXTENT THAT THIS IS POSSIBLE) WILL RELATE TO ORDERS FOR PAYMENT MADE DURING THE BELGIAN FISCAL YEAR THAT CORRESPONDS TO THE CALENDAR YEAR.

3. FOR 1974, THE FOLLOWING DISTINCTION SHOULD BE MADE BETWEEN:
(A) THE EXPENDITURES TO BE MADE COMING UNDER THE HEADING MAJOR MILITARY EQUIPMENT (CATEGORY (A) ARMAMENTS IN THE TABLE), FOR WHICH THE CREDITS ARE INCLUDED UNDER EXTRAORDINARY EXPENDITURES AND,

(1) A COMMITMENT IS AN ACT BY WHICH THE MINISTERIAL DEPARTMENT UNDERTAKES A COMMITMENT TO MAKE A PAYMENT IN ACCORDANCE WITH THE CLAUSES OF THE PURCHASE CONTRACT.

(2) AN ORDER FOR PAYMENT. ORDER MAKE FOR PAYMENT RELATING TO THE CONFIDENTIAL

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CONTRACT MADE BY THE MINISTERIAL DEPARTMENT

(B) THE EXPENDITURES ON MATERIAL AND SERVICES FOR OPERATING AND FOR MAINTENANCE (CURRENT EXPENDITURES CATEGORIES (B), (C), (D), AND (E) IN THE TABLE), FOR WHICH CREDITS ARE INCLUDED UNDER ORDINARY EXPENDITURES.

FOR THE EXPENDITURES IN CATEGORY (A) MENTIONED ABOVE THE COMMITMENT COVERS PROGRAMMES FOR WHICH THE EXECUTION AND PAYMENT WILL BE SPREAD OVER SEVERAL YEARS; THE CORRESPONDING CREDITS ARE SPLIT INTO CREDITS FOR COMMITMENTS AND CREDITS FOR ORDERS FOR PAYMENTS. FOR THESE EXPENDITURES ACCOUNT WILL BE TAKEN OF THE DATE OF THE ORDER FOR PAYMENT.

FOR EXPENDITURES UNDER (B) ABOVE, SEPARATE CREDITS FOR COMMITMENTS AND FOR ORDERS FOR PAYMENT DO NOT EXIST. THE DELAY BETWEEN THE TWO OPERATIONS DEPENDS ON THE DELIVERY AND RECEPTION OF GOODS AND SERVICES. HOWEVER, GIVEN THE LARGE NUMBER OF THESE EXPENDITURES IT IS POSSIBLE TO MAKE AN ESTIMATE, BY MEANS OF A RATIONAL ADJUSTMENT, OF THE PAYMENTS MADE DURING THE COURSE OF A GIVEN PERIOD THAT CORRESPOND TO A LARGE EXTENT TO THE COMMITMENTS

FOR THE SAME PERIOD. THUS THE BELGIAN AUTHORITIES FOR PRACTICAL REASONS, PROPOSE TO MAKE THEIR EVALUATIONS ON THE BASIS OF THE DATE OF COMMITMENT.

4. FOR EACH OF THESE TWO CASES (EXPENDITURES MADE IN 1973 AND EXPENDITURES TO BE MADE IN 1974) AND TO SATISFY THE REQUIREMENT ARISING FROM THE PERIOD GIVEN IN THE JACKSON-NUNN AMENDMENT (1ST JULY, 1973 - 30TH JUNE, 1974) AND ADJUSTMENT MIGHT BE MADE LATER.

II. OTHER TECHNICAL CONSIDERATIONS

1. THE PROBLEMS RELATING TO EXPENDITURES "FIRM TO FIRM."

GIVEN THE SHORT TIME WITHIN WHICH THE BELGIAN AUTHORITIES HAVE

TO MAKE THEIR REPLY, IT HAS BEEN ACCEPTED THAT DATA AS ACCURATE AS POSSIBLE SHOULD BE PROVIDED FOR THE EXPENDITURES "GOVERNMENT TO GOVERNMENT" AND "GOVERNMENT TO FIRM". AS CONCERNS EXPENDITURES "FIRM TO FIRM", AT THIS FIRST STAGE A GLOBAL FIGURE WILL BE GIVEN IN THE REPLY COVERING THE PERIOD JULY 1973 TO JUNE 1974. DETAILS WILL BE PROVIDED LATER.

INFORMATION UNDER THE HEADING OF EXPENDITURES "FIRM TO FIRM"
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WILL BE OBTAINED BY THE BELGIAN AUTHORITIES DIRECTLY FROM THOSE FIRMS WITH WHOM THE MINISTRY OF DEFENCE HAS LARGE CONTRACTS FOR MAINTENANCE, OR FOR THE PRODUCTION OF MATERIAL AND EQUIPMENT OF US ORIGIN.

2. PROBLEM RELATING TO THE CURRENCY TO BE USED IN THE REPLY
ALL THE DATA SHOULD BE PROVIDED IN US DOLLARS.
3. PROBLEMS RELATING TO THE EXPENDITURES MADE THROUGH THE
NATO INTEGRATED AGENCIES

THE BELGIAN AUTHORITIES HAVE BEEN ASKED TO COLLECT INFORMATION FROM NAMSAS AND FROM HAWK CONCERNING:

(A) THE EXPENDITURES MADE IN THE UNITED STATES UNDER THE PROGRAMMES OF THESE TWO AGENCIES IN 1973 AND THE FORECASTS (SO FAR AS POSSIBLE) FOR 1974, ALSO

(B) THE SHARE OF EACH OF THE EUROPEAN MEMBER COUNTRIES IN THE TOTAL OF THESE EXPENDITURES.

END TEXT.

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